

BARNSLEY GYPSY AND TRAVELLER FIVE YEAR 'DELIVERABLE' LAND SUPPLY REPORT April 2023 – March 2028

PREPARED BY BARNSLEY METROPOLITAN BOROUGH COUNCIL

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of possibilities.**



BARNSLEY
Metropolitan Borough Council

Contents

Introduction	3
Context	3
Gypsy and Traveller and Travelling Showperson Needs Assessment	3
Travelling Showpeople	3
Emergency Stopping Place	3
Local Plan	4
Need and supply	4
Conclusion	5
Appendix 1: Further details of pitches referenced in table 1	6
Need: Extracts from the Gypsy and Traveller Need Assessment 2015	6
Supply	7
Planning permission for pitches granted since 2015	7

Introduction

1. [Planning policy for traveller sites \(PPTS\) 2015](#) sets out the Government's planning policy for traveller sites. It should be read in conjunction with the National Planning Policy Framework (NPPF).
2. Paragraph 10 of PPTS states that local planning authorities (LPAs) should identify and update annually a supply of specific deliverable sites sufficient to provide five years' worth of sites against their locally set targets. PPTS defines a traveller for planning purposes (PPTS, Annex 1: Glossary).

This report sets out the five-year supply position in Barnsley (not including the area within the Peak District National Park) for accommodation for gypsy, traveller and travelling showpeople as at 31st March 2023. It will help guide the determination of planning applications where gypsy, traveller and travelling showpeople supply for pitches and/or plots is identified as a planning consideration.

The 5 year period covered by this note starts in 2023/24 and runs to 2027/28.

Context

Gypsy and Traveller and Travelling Showperson Needs Assessment

3. Current and future need for accommodation in Barnsley is documented in the Gypsy, Traveller and Travelling Showperson Needs Assessment (GTNA), 2015. The data was collected between April and July 2015.
4. The 2015 Barnsley GTNA identified a total demand for 73 pitches over the five year period between 2014/15 and 2018/19 compared with a supply of 58 authorised pitches with no turnover assumed. The result at the time of the assessment was an overall shortfall of 15 pitches across Barnsley.
5. Table 6.2 of the GTNA estimates the household formation for the period 2019/20-2023/24 as 2 households, therefore this equates to 2 pitches. It also estimates a further requirement of 6 pitches for the period 2024/25 – 2028/29. For the five year period this note covers that equates to a further 4.8 pitch requirement.

Travelling showpeople

6. There are currently no travelling showpeople plots within the borough and no proven need specific to Barnsley. Any planning applications for self-sought yard development in Barnsley would be supported providing they meet the criteria in the Local Plan policies.

Emergency stopping place

7. An emergency stopping place has been created in the borough to help the management of reduce illegal and unauthorised encampments.

Local Plan

8. Local Plan policy GT1 Sites for Travellers and Travelling Showpeople sets out criteria against which proposed sites should be considered. It also sets out that self-sought pitches will be positively considered where they accord with other policies of the Local Plan.
9. A number of sites were assessed for their potential to be allocated as Gypsy and Traveller sites through the Local Plan process. The Local Plan adopted in January 2019 allocates two sites:
 - Site TS1 Land North of Industry Road, Carlton for up to 11 pitches
 - Site TS2 Burntwood Cottages extension, Brierley for 8 pitches
10. The Local Plan Submission 2016 Background Paper on Gypsies, Travellers and Travelling Showpeople sets out more information on the site selection process and the sites considered and reasons for their rejection. This document is available on request, please email planningpolicy@bansley.gov.uk

Need and supply

11. Table 1 below sets out the current position in terms of need and supply.

Table 1: Need and supply position (pitches)

	Number of pitches
Need	
Need as at 2015	73
Five year requirement 2019/20 – 2023/24 (as set out in figure 2 of GATNA 2015)	2
5 year requirement 2024/25 – 2028/29 = 6 pitches. For the remaining years of the five year period covered by this note 6 pitches divided by 5 years gives an additional pitch requirement of 1.2 per annum, and therefore 4.8 in total	4.8
Total five year requirement for 2023/24 to 2027/28	6.8
Total requirement	79.8
Supply	
Supply at 2015	58
Pitches developed between 2015 and 2023	12
Capacity on Local Plan allocations adopted in January 2019	19
Total Supply	89
Surplus capacity	9.2

12. The pitch figures in table 1 do not include the emergency stopping place at Grange Lane, Stairfoot. Further details on the make-up of the need and supply are set out in appendix 1.
13. The Gypsy and Traveller Needs Assessment will be updated in future.
14. In the absence of an up to date needs assessment we have considered current demand by seeking information on waiting lists for the site at Smithies Lane managed by Berneslai Homes. As at May 2023 there are 4 applicants on the waiting list, which evidences a need for 4 pitches. However, it is not known until a further survey is carried out as part of an up to date needs assessment, whether some of those pitches are factored into the estimated need figures in the 2015 assessment. It cannot be assumed at this time that the full 4 pitches represent a further need figure therefore these haven't been included in the table above.

Conclusion

16. The five year need figure for the period 2023/24 to 2027/28 is estimated as 6.8 pitches.
17. The Local Plan adopted in January 2019 allocated sites with a total capacity of up to 19 pitches which have not yet been developed.
15. The current waiting list for the Smithies Lane site indicates 4 pitches are required. As it is not known at present whether any of these pitches were accounted for in the estimated future need requirements in the 2015 Accommodation Needs Assessment these have not been deducted from the surplus pitch figure. However, if the 4 were added to the requirement figure, this would still leave a surplus of 5.2 pitches.
18. An update of the Gypsy and Traveller Accommodation Needs assessment in future.

Overall Conclusion

Taking into account total need and supply figures starting at 2015 when the Gypsy and Traveller Needs Assessment was carried out, there is a surplus capacity of 9.2 pitches.

Appendix 1: Further details of pitches referenced in table 1

Need: Extracts from the Gypsy and Traveller Need Assessment 2015

Table 6.1 Summary of demand and supply factors: Gypsies and Travellers – 2014/15 to 2018/19			
NEED		Barnsley G&T	
1	Total households living on pitches	1a. On LA Site	30
		1b. On Housing Association Site	0
		1ca. On Private Site – Authorised (Ings Lane)	9
		1cd. On Private Site – Authorised (Other)	14
		1d. On Private Site – Temporary Authorised	8
		1e. Unauthorised	0
		1f. Caravan in garden	3
		1g. TOTAL (1a to 1e) (excluding 1f)	61
2	Estimate of households in bricks and mortar accommodation	2a. TOTAL	45 (17 surveys achieved)
3	Existing households planning to move in next 5 years	Currently on sites	
		3a. To another pitch/same site	3
		3b. To another site in LA area	0
		3c. From site to Bricks and Mortar	0
		3d. To a site/B&M outside study area	4
		Currently in Bricks and Mortar	
		3e. Planning to move to a site in LA	0
		3f. Planning to move to another B&M property	0
	3g. TOTAL net impact (3e-3c-3d)	-4	
4	Emerging households (5 years)	4a. Currently on site and planning to live on current site	12
		4b. Currently on site and planning to live on another site in LA	3
		4c. Currently on site and planning to live on site outside study area	1
		4d. Currently in B&M planning to move to a site in LA	0
		4e. Currently in B&M and moving to B&M (no net impact)	2
		4f. Currently on Site and moving to B&M (no net impact)	0
		4g. TOTAL (4a+4b+4c+4d)	16
5	Total Need	1g+3g+4g	73
SUPPLY			
6	Current supply of authorised pitches	6a. Current occupied authorised pitches	53
		6b. Current vacancies on authorised pitches (5 pitches on Ings Lane to provide for newly-forming households on the site)	5
		6c. TOTAL current authorised supply (6a+6b)	58
7	Summary of need and authorised supply excluding turnover	7a. Need – supply (5-6c)	15
8	Turnover on authorised sites	8a. Turnover on LA pitches which will provide for residents moving within or having a connection with the LA area	0
9	Total supply of pitches (5 yrs) including turnover	9a. Current authorised pitch provision, vacant pitches and turnover (6c+8a)	58
RECONCILING NEED AND SUPPLY			
10	Total need for pitches	5 years (from 5)	73
11	Total supply of authorised pitches (including turnover)	5 years (from 9a)	58
5 YEAR AUTHORISED PITCH SHORTFALL (2014/15 TO 2018/19)			15

Table 6.2 Future pitch requirements based on the assumption that 50% of children form households on reaching 18

Time period	No. children	Expected household formation
2019/20-2023/24	3	2
2024/25-2028/29	12	6
2029/30-2033/34*	21	10
Total	36	18

*Data for 2029/30-2033/34 has been extrapolated to cover a 5-year period

Supply

The supply as at 2015 was set out in the Gypsy and Traveller Needs assessment carried out by Arc 4 in 2015. The extract above sets out the supply. The full assessment is available on request to planningpolicy@barnsley.gov.uk

Further information is also available in the Adopted Local Plan, in particular pages 118-119 <https://www.barnsley.gov.uk/media/17249/local-plan-adopted.pdf>

Planning permission for pitches granted since 2015

Planning permission has been granted for 3 permanent pitches at the Whitegate Stables site, Land South of Grange Road and The Stables, Smithies.

Three pitches have been brought back into use at the Ings site, Low Valley following flood alleviation works completed in March 2020.

2017: A previous temporary permission for a single caravan was approved as a permanent pitch at Willowbank under planning application 2017/0392

2019: An additional caravan was approved at the existing Willowbank site under application 2019/0732

2022: Planning permission has been granted (on appeal) for 3 permanent pitches at Land at Cliffe Farm Brierley under planning application 2019/0221. Occupation of these pitches is restricted by condition.

2023: Planning permission granted for the rearrangement of the existing Warren Walk site including one additional permanent pitch under planning application 2022/0865.